## 110TH CONGRESS 1ST SESSION

# H. R. 3089

To secure unrestricted reliable energy for American consumption and transmission.

# IN THE HOUSE OF REPRESENTATIVES

July 18, 2007

Mr. Thornberry introduced the following bill; which was referred to the Committee on Natural Resources, and in addition to the Committees on Ways and Means and Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To secure unrestricted reliable energy for American consumption and transmission.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "No More Excuses Energy Act of 2007".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
  - Sec. 1. Short title; table of contents.

- Sec. 101. Issuance of guidance.
- Sec. 102. Tax-exempt financing of domestic use oil refinery facilities.
- Sec. 103. Designation and availability of Federal lands for oil and natural gas refineries.

### TITLE II—ALTERNATIVE ENERGY

Sec. 201. Extension of wind production tax credit.

### TITLE III—NUCLEAR ENERGY

- Sec. 301. Waste Confidence.
- Sec. 302. ASME Nuclear Certification credit.

#### TITLE IV—DRILLING

#### Subtitle A—Tax Provisions

- Sec. 401. Credit for producing fuel from nonconventional sources to apply to gas produced onshore from formations more than 15,000 feet deep.
- Sec. 402. Tax credit for carbon dioxide captured from industrial sources and used in enhanced oil and natural gas recovery.
  - Subtitle B—Termination of Congressional Moratoria on Oil and Gas Development on the Outer Continental Shelf
- Sec. 411. Termination of laws prohibiting expenditures for oil and natural gas leasing and preleasing activities regarding areas of the outer continental shelf.

Subtitle C—Oil and Gas Development on the Coastal Plain of Alaska

- Sec. 421. Short title.
- Sec. 422. Definitions.
- Sec. 423. Leasing program for lands within the Coastal Plain.
- Sec. 424. Lease sales.
- Sec. 425. Grant of leases by the Secretary.
- Sec. 426. Lease terms and conditions.
- Sec. 427. Coastal plain environmental protection.
- Sec. 428. Expedited judicial review.
- Sec. 429. Federal and State distribution of revenues.
- Sec. 430. Rights-of-way across the Coastal Plain.
- Sec. 431. Conveyance.
- Sec. 432. Local government impact aid and community service assistance.

# 1 TITLE I—REFINERIES

- 2 SEC. 101. ISSUANCE OF GUIDANCE.
- The Secretary of the Treasury shall, not later than
- 4 60 days after the date of the enactment of this Act, pre-
- 5 scribe the regulations described in paragraph (1) of sec-

1	tion 179C(b) of the Internal Revenue Code of 1986 (relat-
2	ing to election to expense certain refineries).
3	SEC. 102. TAX-EXEMPT FINANCING OF DOMESTIC USE OIL
4	REFINERY FACILITIES.
5	(a) In General.—
6	(1) Treatment as exempt facility bond.—
7	Subsection (a) of section 142 (relating to exempt fa-
8	cility bond) is amended by striking "or" at the end
9	of paragraph (14), by striking the period at the end
10	of paragraph (15) and inserting ", and", and by in-
11	serting at the end the following new paragraph:
12	"(16) domestic use oil refinery facilities.".
13	(2) Domestic use oil refinery facili-
14	TIES.—Section 142 is amended by adding at the end
15	the following new subsection:
16	"(n) Domestic Use Oil Refinery Facilities.—
17	"(1) In general.—For purposes of subsection
18	(a)(16), the term 'domestic use oil refinery facility'
19	means any facility in the United States—
20	"(A) which processes liquid fuel from
21	crude oil, and
22	"(B) all of the output of which it is rea-
23	sonably certain ultimate consumption will occur
24	in the United States.

1	"(2) Election to terminate tax-exempt
2	BOND FINANCING BY CERTAIN REFINERIES.—In the
3	case of a facility financed with bonds which would
4	cease to be tax-exempt by reason of the failure to
5	meet the domestic use requirement of this sub-
6	section, rules similar to the rules of subsection (f)(4)
7	shall apply for purposes of this section.".
8	(b) Effective Date.—The amendments made by
9	this section shall apply to bonds issued after the date of
10	the enactment of this Act.
11	SEC. 103. DESIGNATION AND AVAILABILITY OF FEDERAL
12	LANDS FOR OIL AND NATURAL GAS REFIN-
13	ERIES.
14	(a) Designation.—Within 18 months after the date
15	of enactment of this Act, the President shall designate at
16	least ten sites on Federal lands that are suitable for the
17	siting of an oil refinery or natural gas refinery (or both).
18	(b) Availability of Lands.—Within 24 months

19 after the date of enactment of this Act, the President shall

20 make each site designated under subsection (a) available

22 natural gas refinery (or both), as appropriate.

to the private sector for construction of an oil refinery or

# TITLE II—ALTERNATIVE 1 **ENERGY**

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- 3 SEC. 201. EXTENSION OF WIND PRODUCTION TAX CREDIT.
- (a) In General.—Paragraph (1) of section 45(d) is 4
- amended by striking "2009" and inserting "2019". 5
- 6 (b) Effective Date.—The amendments made by
- this section shall apply to property originally placed in 7
- 8 service on or after January 1, 2009.

#### TITLE III—NUCLEAR ENERGY 9

- 10 SEC. 301. WASTE CONFIDENCE.
- 11 The Nuclear Regulatory Commission may not deny
- 12 an application for a license, permit, or other authorization
- 13 under the Atomic Energy Act of 1954 on the grounds that
- sufficient capacity does not exist, or will not become avail-
- 15 able on a timely basis, for disposal of spent nuclear fuel
- or high-level radioactive waste from the facility for which 16
- the license, permit, or other authorization is sought.
- 18 SEC. 302. ASME NUCLEAR CERTIFICATION CREDIT.
- 19 (a) IN GENERAL.—Subpart D of part IV of sub-
- 20 chapter A of chapter 1 (relating to business related cred-
- its) is amended by adding at the end the following new
- 22 section:
- "SEC. 450. ASME NUCLEAR CERTIFICATION CREDIT.
- 24 "(a) In General.—For purposes of section 38, the
- ASME Nuclear Certification credit determined under this

1	section for any taxable year is an amount equal to 15 per-
2	cent of the qualified nuclear expenditures paid or incurred
3	by the taxpayer.
4	"(b) Qualified Nuclear Expenditures.—For
5	purposes of this section, the term 'qualified nuclear ex-
6	penditures' means any expenditure related to—
7	"(1) obtaining a certification under the Amer-
8	ican Society of Mechanical Engineers Nuclear Com-
9	ponent Certification program, or
10	"(2) increasing the taxpayer's capacity to con-
11	struct, fabricate, assemble, or install components—
12	"(A) for any facility which uses nuclear en-
13	ergy to produce electricity, and
14	"(B) with respect to the construction, fab-
15	rication, assembly, or installation of which the
16	taxpayer is certified under such program.
17	"(c) Timing of Credit.—The credit allowed under
18	subsection (a) for any expenditures shall be allowed—
19	"(1) in the case of a qualified nuclear expendi-
20	ture described in subsection (b)(1), for the taxable
21	year of such certification, and
22	"(2) in the case of any other qualified nuclear
23	expenditure, for the taxable year in which such ex-
24	penditure is paid or incurred.
25	"(d) Special Rules.—

- "(1) Basis adjustment.—For purposes of 1 2 this subtitle, if a credit is allowed under this section 3 for an expenditure, the increase in basis which would 4 result (but for this subsection) for such expenditure
- 5 shall be reduced by the amount of the credit allowed
- 6 under this section.
- 7 "(2) Denial of Double Benefit.—No deduc-8 tion shall be allowed under this chapter for any 9 amount taken into account in determining the credit 10
- 11 "(e) TERMINATION.—This section shall not apply to
- 12 any expenditures paid or incurred in taxable years begin-
- 13 ning after December 31, 2019.".

under this section.

- (b) Conforming Amendments.—(1) Subsection (b) 14
- 15 of section 38 is amended by striking "plus" at the end
- of paragraph (30), by striking the period at the end of 16
- paragraph (31) and inserting ", plus", and by adding at 17
- 18 the end the following new paragraph:
- "(32) the ASME Nuclear Certification credit 19
- 20 determined under section 450(a).".
- 21 (2) Subsection (a) of section 1016 (relating to adjust-
- 22 ments to basis) is amended by striking "and" at the end
- 23 of paragraph (36), by striking the period at the end of
- paragraph (37) and inserting ", and", and by adding at
- the end the following new paragraph:

1	"(38) to the extent provided in section
2	45O(e)(1).".
3	(c) Effective Date.—The amendments made by
4	this section shall apply to expenditures paid or incurred
5	in taxable years beginning after December 31, 2007.
6	TITLE IV—DRILLING
7	Subtitle A—Tax Provisions
8	SEC. 401. CREDIT FOR PRODUCING FUEL FROM NON-
9	CONVENTIONAL SOURCES TO APPLY TO GAS
10	PRODUCED ONSHORE FROM FORMATIONS
11	MORE THAN 15,000 FEET DEEP.
12	(a) In General.—Subparagraph (B) of section
13	$45\mathrm{K}(c)(1)$ is amended by striking "or" at the end of clause
14	(i), by striking "and" at the end of clause (ii) and insert-
15	ing "or", and by inserting after clause (ii) the following
16	new clause:
17	"(iii) an onshore well from a forma-
18	tion more than 15,000 feet deep, and".
19	(b) Eligible Deep Gas Wells.—Section 45K is
20	amended by adding at the end the following new sub-
21	section:
22	"(h) Eligible Deep Gas Wells.—In the case of
23	a well producing qualified fuel described in subsection
24	(c)(1)(B)(iii)—

1	"(1) for purposes of subsection (e)(1)(A), such
2	well shall be treated as drilled before January 1,
3	1993, if such well is drilled after the date of the en-
4	actment of this subsection, and
5	"(2) subsection (e)(2) shall not apply.".
6	(c) Effective Date.—The amendments made by
7	this section shall apply to taxable years ending after the
8	date of the enactment of this Act.
9	SEC. 402. TAX CREDIT FOR CARBON DIOXIDE CAPTURED
10	FROM INDUSTRIAL SOURCES AND USED IN
11	ENHANCED OIL AND NATURAL GAS RECOV-
12	ERY.
13	(a) In General.—Subpart D of part IV of sub-
14	chapter A of chapter 1 (relating to business credits), as
15	amended by section 302, is amended by adding at the end
16	the following new section:
17	"SEC. 45P. CREDIT FOR CARBON DIOXIDE CAPTURED FROM
18	INDUSTRIAL SOURCES AND USED AS A TER-
19	TIARY INJECTANT IN ENHANCED OIL AND
20	NATURAL GAS RECOVERY.
21	"(a) General Rule.—For purposes of section 38,
22	the captured carbon dioxide tertiary injectant credit for
23	any taxable year is an amount equal to the product of—
24	"(1) the credit amount, and

1	"(2) the qualified carbon dioxide captured from
2	industrial sources and used as a tertiary injectant in
3	qualified enhanced oil and natural gas recovery
4	which is attributable to the taxpayer.
5	"(b) Credit Amount.—For purposes of this sec-
6	tion—
7	"(1) In general.—The credit amount is \$0.75
8	per 1,000 standard cubic feet.
9	"(2) Inflation adjustment.—In the case of
10	any taxable year beginning in a calendar year after
11	2007, there shall be substituted for the \$0.75
12	amount under paragraph (1) an amount equal to the
13	product of—
14	"(A) \$0.75, multiplied by
15	"(B) the inflation adjustment factor for
16	such calendar year determined under section
17	43(b)(3)(B) for such calendar year, determined
18	by substituting '2006' for '1990'.
19	"(c) Qualified Carbon Dioxide.—For purposes of
20	this section—
21	"(1) IN GENERAL.—The term 'qualified carbon
22	dioxide' means carbon dioxide captured from an an-
23	thropogenic source that—

1	"(A) would otherwise be released into the
2	atmosphere as industrial emission of green-
3	house gas,
4	"(B) is measurable at the source of cap-
5	ture,
6	"(C) is compressed, treated, and trans-
7	ported via pipeline,
8	"(D) is sold as a tertiary injectant in
9	qualified enhanced oil and natural gas recovery,
10	and
11	"(E) is permanently sequestered in geologi-
12	cal formations as a result of the enhanced oil
13	and natural gas recovery process.
14	"(2) Anthropogenic source.—An anthropo-
15	genic source of carbon dioxide is an industrial
16	source, including any of the following types of
17	plants, and facilities related to such plant—
18	"(A) a coal and natural gas fired electrical
19	generating power station,
20	"(B) a natural gas processing and treating
21	plant,
22	"(C) an ethanol plant,
23	"(D) a fertilizer plant, and
24	"(E) a chemical plant.
25	"(3) Definitions.—

1	"(A) QUALIFIED ENHANCED OIL AND NAT-
2	URAL GAS RECOVERY.—The term 'qualified en-
3	hanced oil and natural gas recovery' has the
4	meaning given such term by section $43(c)(2)$ .
5	"(B) Tertiary injectant.—The term
6	'tertiary injectant' has the same meaning as
7	when used within section 193(b)(1).
8	"(d) Other Definitions and Special Rules.—
9	For purposes of this section—
10	"(1) Only carbon dioxide captured with-
11	IN THE UNITED STATES TAKEN INTO ACCOUNT.—
12	Sales shall be taken into account under this section
13	only with respect to qualified carbon dioxide of
14	which is within—
15	"(A) the United States (within the mean-
16	ing of section $638(1)$ ), or
17	"(B) a possession of the United States
18	(within the meaning of section 638(2)).
19	"(2) Recycled Carbon Dioxide.—The term
20	'qualified carbon dioxide' includes the initial deposit
21	of captured carbon dioxide used as a tertiary
22	injectant. Such term does not include carbon dioxide
23	that is re-captured, recycled, and re-injected as part
24	of the enhanced oil and natural gas recovery process.

- 1 "(3) Credit attributable to taxpayer.—
- 2 Any credit under this section shall be attributable to
- 3 the person that captures, treats, compresses, trans-
- 4 ports and sells the carbon dioxide for use as a ter-
- 5 tiary injectant in enhanced oil and natural gas re-
- 6 covery, except to the extent provided in regulations
- 7 prescribed by the Secretary.".
- 8 (b) Conforming Amendment.—Section 38(b) (re-
- 9 lating to general business credit), as amended by section
- 10 302, is amended by striking "plus" at the end of para-
- 11 graph (31), by striking the period at the end of paragraph
- 12 (32) and inserting ", plus", and by adding at the end of
- 13 following new paragraph:
- 14 "(33) the captured carbon dioxide tertiary
- injectant credit determined under section 45P(a).".
- 16 (c) Clerical Amendment.—The table of sections
- 17 for subpart B of part IV of subchapter A of chapter 1
- 18 (relating to other credits) is amended by adding at the
- 19 end the following new section:
  - "Sec. 45P. Credit for carbon dioxide captured from industrial sources and used as a tertiary injectant in enhanced oil and natural gas recovery.".
- 20 (d) Effective Date.—The amendments made by
- 21 this section shall apply to taxable years beginning after
- 22 the date of the enactment of this Act.

1	Subtitle B—Termination of Con-
2	gressional Moratoria on Oil and
3	Gas Development on the Outer
4	Continental Shelf
5	SEC. 411. TERMINATION OF LAWS PROHIBITING EXPENDI-
6	TURES FOR OIL AND NATURAL GAS LEASING
7	AND PRELEASING ACTIVITIES REGARDING
8	AREAS OF THE OUTER CONTINENTAL SHELF.
9	All provisions of existing Federal law prohibiting the
10	spending of appropriated funds to conduct oil and natural
11	gas leasing and preleasing activities for any area of the
12	Outer Continental Shelf shall have no force or effect.
13	Subtitle C—Oil and Gas Develop-
14	ment on the Coastal Plain of
15	Alaska
16	SEC. 421. SHORT TITLE.
17	This subtitle may be cited as the "American-Made
18	Energy and Good Jobs Act".
19	SEC. 422. DEFINITIONS.
20	In this subtitle:
21	(1) COASTAL PLAIN.—The term "Coastal
22	Plain" means that area described in appendix I to
23	part 37 of title 50, Code of Federal Regulations.

1	(2) Secretary.—The term "Secretary", except
2	as otherwise provided, means the Secretary of the
3	Interior or the Secretary's designee.
4	SEC. 423. LEASING PROGRAM FOR LANDS WITHIN THE

- 4 SEC. 423. LEASING PROGRAM FOR LANDS WITHIN THE 5 COASTAL PLAIN.
- 6 (a) In General.—The Secretary shall take such actions as are necessary—
- 8 (1) to establish and implement, in accordance 9 with this subtitle and acting through the Director of 10 the Bureau of Land Management in consultation 11 with the Director of the United States Fish and 12 Wildlife Service, a competitive oil and gas leasing 13 program that will result in an environmentally sound 14 program for the exploration, development, and pro-15 duction of the oil and gas resources of the Coastal 16 Plain; and
  - (2) to administer the provisions of this subtitle through regulations, lease terms, conditions, restrictions, prohibitions, stipulations, and other provisions that ensure the oil and gas exploration, development, and production activities on the Coastal Plain will result in no significant adverse effect on fish and wildlife, their habitat, subsistence resources, and the environment, including, in furtherance of this goal, by requiring the application of the best commercially

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- 1 available technology for oil and gas exploration, de-
- 2 velopment, and production to all exploration, devel-
- 3 opment, and production operations under this sub-
- 4 title in a manner that ensures the receipt of fair
- 5 market value by the public for the mineral resources
- 6 to be leased.
- 7 (b) Repeal.—
- 8 (1) Repeal.—Section 1003 of the Alaska Na-
- 9 tional Interest Lands Conservation Act of 1980 (16
- 10 U.S.C. 3143) is repealed.
- 11 (2) Conforming amendment.—The table of
- contents in section 1 of such Act is amended by
- striking the item relating to section 1003.
- 14 (c) Compliance With Requirements Under Cer-
- 15 TAIN OTHER LAWS.—
- (1) Compatibility.—For purposes of the Na-
- tional Wildlife Refuge System Administration Act of
- 18 1966 (16 U.S.C. 668dd et seq.), the oil and gas
- leasing program and activities authorized by this
- section in the Coastal Plain are deemed to be com-
- 21 patible with the purposes for which the Arctic Na-
- tional Wildlife Refuge was established, and no fur-
- ther findings or decisions are required to implement
- 24 this determination.

1 (2) ADEQUACY OF THE DEPARTMENT OF THE 2 INTERIOR'S LEGISLATIVE ENVIRONMENTAL IMPACT 3 STATEMENT.—The "Final Legislative Environmental Impact Statement" (April 1987) on the 4 5 Coastal Plain prepared pursuant to section 1002 of 6 the Alaska National Interest Lands Conservation 7 Act of 1980 (16 U.S.C. 3142) and section 102(2)(C) 8 of the National Environmental Policy Act of 1969 9 (42 U.S.C. 4332(2)(C)) is deemed to satisfy the re-10 quirements under the National Environmental Policy 11 Act of 1969 that apply with respect to prelease ac-12 tivities, including actions authorized to be taken by 13 the Secretary to develop and promulgate the regula-14 tions for the establishment of a leasing program au-15 thorized by this subtitle before the conduct of the 16 first lease sale.

(3) Compliance with Nepa for other actions.—Before conducting the first lease sale under this subtitle, the Secretary shall prepare an environmental impact statement under the National Environmental Policy Act of 1969 with respect to the actions authorized by this Act that are not referred to in paragraph (2). Notwithstanding any other law, the Secretary is not required to identify nonleasing alternative courses of action or to analyze the environmental policy.

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1 ronmental effects of such courses of action. The Sec-2 retary shall only identify a preferred action for such 3 leasing and a single leasing alternative, and analyze the environmental effects and potential mitigation 5 measures for those two alternatives. The identifica-6 tion of the preferred action and related analysis for 7 the first lease sale under this subtitle shall be com-8 pleted within 18 months after the date of enactment 9 of this Act. The Secretary shall only consider public 10 comments that specifically address the Secretary's 11 preferred action and that are filed within 20 days 12 after publication of an environmental analysis. Not-13 withstanding any other law, compliance with this 14 paragraph is deemed to satisfy all requirements for 15 the analysis and consideration of the environmental 16 effects of proposed leasing under this subtitle.

- 17 (d) RELATIONSHIP TO STATE AND LOCAL AUTHOR-18 ITY.—Nothing in this subtitle shall be considered to ex-19 pand or limit State and local regulatory authority.
- 20 (e) Special Areas.—
- 21 (1) IN GENERAL.—The Secretary, after con-22 sultation with the State of Alaska, the city of 23 Kaktovik, and the North Slope Borough, may des-24 ignate up to a total of 45,000 acres of the Coastal 25 Plain as a Special Area if the Secretary determines

- that the Special Area is of such unique character and interest so as to require special management and regulatory protection. The Secretary shall designate as such a Special Area the Sadlerochit Spring area, comprising approximately 4,000 acres.
  - (2) Management.—Each such Special Area shall be managed so as to protect and preserve the area's unique and diverse character including its fish, wildlife, and subsistence resource values.
  - (3) EXCLUSION FROM LEASING OR SURFACE OCCUPANCY.—The Secretary may exclude any Special Area from leasing. If the Secretary leases a Special Area, or any part thereof, for purposes of oil and gas exploration, development, production, and related activities, there shall be no surface occupancy of the lands comprising the Special Area.
  - (4) DIRECTIONAL DRILLING.—Notwithstanding the other provisions of this subsection, the Secretary may lease all or a portion of a Special Area under terms that permit the use of horizontal drilling technology from sites on leases located outside the Special Area.
- 23 (f) LIMITATION ON CLOSED AREAS.—The Sec-24 retary's sole authority to close lands within the Coastal

- 1 Plain to oil and gas leasing and to exploration, develop-
- 2 ment, and production is that set forth in this subtitle.
- 3 (g) Regulations.—
- 4 (1) In General.—The Secretary shall pre-
- 5 scribe such regulations as may be necessary to carry
- 6 out this subtitle, including rules and regulations re-
- 7 lating to protection of the fish and wildlife, their
- 8 habitat, subsistence resources, and environment of
- 9 the Coastal Plain, by no later than 15 months after
- the date of enactment of this Act.
- 11 (2) REVISION OF REGULATIONS.—The Sec-
- retary shall periodically review and, if appropriate,
- revise the rules and regulations issued under sub-
- section (a) to reflect any significant biological, envi-
- 15 ronmental, or engineering data that come to the Sec-
- retary's attention.
- 17 SEC. 424, LEASE SALES.
- (a) In General.—Lands may be leased pursuant to
- 19 this subtitle to any person qualified to obtain a lease for
- 20 deposits of oil and gas under the Mineral Leasing Act (30
- 21 U.S.C. 181 et seq.).
- 22 (b) Procedures.—The Secretary shall, by regula-
- 23 tion, establish procedures for—
- 24 (1) receipt and consideration of sealed nomina-
- 25 tions for any area in the Coastal Plain for inclusion

1	in, or exclusion (as provided in subsection (c)) from
2	a lease sale;
3	(2) the holding of lease sales after such nomina-
4	tion process; and
5	(3) public notice of and comment on designa-
6	tion of areas to be included in, or excluded from, a
7	lease sale.
8	(c) Lease Sale Bids.—Bidding for leases under
9	this subtitle shall be by sealed competitive cash bonus bids
10	(d) ACREAGE MINIMUM IN FIRST SALE.—In the first
11	lease sale under this subtitle, the Secretary shall offer for
12	lease those tracts the Secretary considers to have the
13	greatest potential for the discovery of hydrocarbons, tak-
14	ing into consideration nominations received pursuant to
15	subsection (b)(1), but in no case less than 200,000 acres
16	(e) Timing of Lease Sales.—The Secretary
17	shall—
18	(1) conduct the first lease sale under this sub-
19	title within 22 months after the date of the enact-
20	ment of this Act; and
21	(2) conduct additional sales so long as sufficient
22	interest in development exists to warrant, in the Sec-
23	retary's judgment, the conduct of such sales

## 1 SEC. 425. GRANT OF LEASES BY THE SECRETARY.

- 2 (a) IN GENERAL.—The Secretary may grant to the
- 3 highest responsible qualified bidder in a lease sale con-
- 4 ducted pursuant to section 424 any lands to be leased on
- 5 the Coastal Plain upon payment by the lessee of such
- 6 bonus as may be accepted by the Secretary.
- 7 (b) Subsequent Transfers.—No lease issued
- 8 under this subtitle may be sold, exchanged, assigned, sub-
- 9 let, or otherwise transferred except with the approval of
- 10 the Secretary. Prior to any such approval the Secretary
- 11 shall consult with, and give due consideration to the views
- 12 of, the Attorney General.
- 13 SEC. 426. LEASE TERMS AND CONDITIONS.
- An oil or gas lease issued pursuant to this subtitle
- 15 shall—
- 16 (1) provide for the payment of a royalty of not
- less than  $12\frac{1}{2}$  percent in amount or value of the
- production removed or sold from the lease, as deter-
- mined by the Secretary under the regulations appli-
- cable to other Federal oil and gas leases;
- 21 (2) require that the lessee of lands within the
- Coastal Plain shall be fully responsible and liable for
- 23 the reclamation of lands within the Coastal Plain
- and any other Federal lands that are adversely af-
- 25 fected in connection with exploration, development,
- 26 production, or transportation activities conducted

- under the lease and within the Coastal Plain by the lessee or by any of the subcontractors or agents of the lessee;
  - (3) provide that the lessee may not delegate or convey, by contract or otherwise, the reclamation responsibility and liability to another person without the express written approval of the Secretary;
  - (4) provide that the standard of reclamation for lands required to be reclaimed under this subtitle shall be, as nearly as practicable, a condition capable of supporting the uses which the lands were capable of supporting prior to any exploration, development, or production activities, or upon application by the lessee, to a higher or better use as approved by the Secretary;
  - (5) include requirements and restrictions to provide for reasonable protection of fish and wildlife, their habitat, subsistence resources, and the environment as determined by the Secretary;
  - (6) prohibit the export of oil produced under the lease; and
  - (7) contain such other provisions as the Secretary determines necessary to ensure compliance with the provisions of this subtitle and the regulations issued under this subtitle.

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# 1 SEC. 427. COASTAL PLAIN ENVIRONMENTAL PROTECTION.

	SEC. 42 CONSTRUCTION ENVIRONMENTAL LIGHTECTION.
2	(a) No Significant Adverse Effect Standard
3	To Govern Authorized Coastal Plain Activities.—
4	The Secretary shall, consistent with the requirements of
5	section 423, administer the provisions of this subtitle
6	through regulations, lease terms, conditions, restrictions,
7	prohibitions, stipulations, and other provisions that—
8	(1) ensure the oil and gas exploration, develop-
9	ment, and production activities on the Coastal Plain
10	will result in no significant adverse effect on fish
11	and wildlife, their habitat, and the environment;
12	(2) require the application of the best commer-
13	cially available technology for oil and gas explo-
14	ration, development, and production on all new ex-
15	ploration, development, and production operations;
16	and
17	(3) ensure that the maximum amount of sur-
18	face acreage covered by production and support fa-
19	cilities, including airstrips and any areas covered by
20	gravel berms or piers for support of pipelines, does
21	not exceed 2,000 acres on the Coastal Plain.
22	(b) SITE-SPECIFIC ASSESSMENT AND MITIGATION.—
23	The Secretary shall also require, with respect to any pro-
24	posed drilling and related activities, that—
25	(1) a site-specific analysis be made of the prob-

able effects, if any, that the drilling or related activi-

- ties will have on fish and wildlife, their habitat, sub-
- 2 sistence resources, and the environment;
- 3 (2) a plan be implemented to avoid, minimize, 4 and mitigate (in that order and to the extent prac-5 ticable) any significant adverse effect identified 6 under paragraph (1); and
- 7 (3) the development of the plan shall occur 8 after consultation with the agency or agencies hav-9 ing jurisdiction over matters mitigated by the plan.
- 10 (c) REGULATIONS TO PROTECT COASTAL PLAIN
- 11 FISH AND WILDLIFE RESOURCES, SUBSISTENCE USERS,
- 12 AND THE ENVIRONMENT.—Before implementing the leas-
- 13 ing program authorized by this subtitle, the Secretary
- 14 shall prepare and promulgate regulations, lease terms,
- 15 conditions, restrictions, prohibitions, stipulations, and
- 16 other measures designed to ensure that the activities un-
- 17 dertaken on the Coastal Plain under this subtitle are con-
- 18 ducted in a manner consistent with the purposes and envi-
- 19 ronmental requirements of this subtitle.
- 20 (d) Compliance With Federal and State Envi-
- 21 RONMENTAL LAWS AND OTHER REQUIREMENTS.—The
- 22 proposed regulations, lease terms, conditions, restrictions,
- 23 prohibitions, and stipulations for the leasing program
- 24 under this subtitle shall require compliance with all appli-

1	cable provisions of Federal and State environmental law,
2	and shall also require the following:
3	(1) Standards at least as effective as the safety
4	and environmental mitigation measures set forth in
5	items 1 through 29 at pages 167 through 169 of the
6	"Final Legislative Environmental Impact State-
7	ment" (April 1987) on the Coastal Plain.
8	(2) Seasonal limitations on exploration, develop-
9	ment, and related activities, where necessary, to
10	avoid significant adverse effects during periods of
11	concentrated fish and wildlife breeding, denning,
12	nesting, spawning, and migration.
13	(3) Design safety and construction standards
14	for all pipelines and any access and service roads,
15	that—
16	(A) minimize, to the maximum extent pos-
17	sible, adverse effects upon the passage of mi-
18	gratory species such as caribou; and
19	(B) minimize adverse effects upon the flow
20	of surface water by requiring the use of cul-
21	verts, bridges, and other structural devices.
22	(4) Prohibitions on general public access and
23	use on all pipeline access and service roads.
24	(5) Stringent reclamation and rehabilitation re-

quirements, consistent with the standards set forth

- 1 in this subtitle, requiring the removal from the 2 Coastal Plain of all oil and gas development and 3 production facilities, structures, and equipment upon completion of oil and gas production operations, except that the Secretary may exempt from the re-5 6 quirements of this paragraph those facilities, struc-7 tures, or equipment that the Secretary determines 8 would assist in the management of the Arctic Na-9 tional Wildlife Refuge and that are donated to the 10 United States for that purpose.
  - (6) Appropriate prohibitions or restrictions on access by all modes of transportation.
  - (7) Appropriate prohibitions or restrictions on sand and gravel extraction.
    - (8) Consolidation of facility siting.
  - (9) Appropriate prohibitions or restrictions on use of explosives.
  - (10) Avoidance, to the extent practicable, of springs, streams, and river system; the protection of natural surface drainage patterns, wetlands, and riparian habitats; and the regulation of methods or techniques for developing or transporting adequate supplies of water for exploratory drilling.
  - (11) Avoidance or minimization of air traffic-related disturbance to fish and wildlife.

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1	(12) Treatment and disposal of hazardous and
2	toxic wastes, solid wastes, reserve pit fluids, drilling
3	muds and cuttings, and domestic wastewater, includ-
4	ing an annual waste management report, a haz-
5	ardous materials tracking system, and a prohibition
6	on chlorinated solvents, in accordance with applica-
7	ble Federal and State environmental law.
8	(13) Fuel storage and oil spill contingency plan-
9	ning.
10	(14) Research, monitoring, and reporting re-
11	quirements.
12	(15) Field crew environmental briefings.
13	(16) Avoidance of significant adverse effects
14	upon subsistence hunting, fishing, and trapping by
15	subsistence users.
16	(17) Compliance with applicable air and water
17	quality standards.
18	(18) Appropriate seasonal and safety zone des-
19	ignations around well sites, within which subsistence
20	hunting and trapping shall be limited.
21	(19) Reasonable stipulations for protection of
22	cultural and archeological resources.
23	(20) All other protective environmental stipula-
24	tions, restrictions, terms, and conditions deemed

necessary by the Secretary.

- 1 (e) Considerations.—In preparing and promul-
- 2 gating regulations, lease terms, conditions, restrictions,
- 3 prohibitions, and stipulations under this section, the Sec-
- 4 retary shall consider the following:
- 5 (1) The stipulations and conditions that govern
- 6 the National Petroleum Reserve-Alaska leasing pro-
- 7 gram, as set forth in the 1999 Northeast National
- 8 Petroleum Reserve-Alaska Final Integrated Activity
- 9 Plan/Environmental Impact Statement.
- 10 (2) The environmental protection standards
- that governed the initial Coastal Plain seismic explo-
- ration program under parts 37.31 to 37.33 of title
- 13 50, Code of Federal Regulations.
- 14 (3) The land use stipulations for exploratory
- drilling on the KIC–ASRC private lands that are set
- forth in Appendix 2 of the August 9, 1983, agree-
- ment between Arctic Slope Regional Corporation and
- the United States.
- 19 (f) Facility Consolidation Planning.—
- 20 (1) IN GENERAL.—The Secretary shall, after
- 21 providing for public notice and comment, prepare
- and update periodically a plan to govern, guide, and
- 23 direct the siting and construction of facilities for the
- exploration, development, production, and transpor-
- 25 tation of Coastal Plain oil and gas resources.

1	(2) Objectives.—The plan shall have the fol-
2	lowing objectives:
3	(A) Avoiding unnecessary duplication of fa-
4	cilities and activities.
5	(B) Encouraging consolidation of common
6	facilities and activities.
7	(C) Locating or confining facilities and ac-
8	tivities to areas that will minimize impact on
9	fish and wildlife, their habitat, and the environ-
10	ment.
11	(D) Utilizing existing facilities wherever
12	practicable.
13	(E) Enhancing compatibility between wild-
14	life values and development activities.
15	(g) Access to Public Lands.—The Secretary
16	shall—
17	(1) manage public lands in the Coastal Plain
18	subject to subsections (a) and (b) of section 811 of
19	the Alaska National Interest Lands Conservation
20	Act (16 U.S.C. 3121); and
21	(2) ensure that local residents shall have rea-
22	sonable access to public lands in the Coastal Plain
23	for traditional uses.
24	SEC. 428. EXPEDITED JUDICIAL REVIEW.
25	(a) FILING OF COMPLAINT.—

- 1 (1) DEADLINE.—Subject to paragraph (2), any 2 complaint seeking judicial review of any provision of 3 this Act or any action of the Secretary under this 4 subtitle shall be filed—
  - (A) except as provided in subparagraph (B), within the 90-day period beginning on the date of the action being challenged; or
  - (B) in the case of a complaint based solely on grounds arising after such period, within 90 days after the complainant knew or reasonably should have known of the grounds for the complaint.
  - (2) Venue.—Any complaint seeking judicial review of any provision of this subtitle or any action of the Secretary under this subtitle may be filed only in the United States Court of Appeals for the District of Columbia.
  - (3) Limitation on scope of certain review.—Judicial review of a Secretarial decision to conduct a lease sale under this subtitle, including the environmental analysis thereof, shall be limited to whether the Secretary has complied with the terms of this subtitle and shall be based upon the administrative record of that decision. The Secretary's identification of a preferred course of action

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- 1 to enable leasing to proceed and the Secretary's
- 2 analysis of environmental effects under this subtitle
- 3 shall be presumed to be correct unless shown other-
- 4 wise by clear and convincing evidence to the con-
- 5 trary.
- 6 (b) Limitation on Other Review.—Actions of the
- 7 Secretary with respect to which review could have been
- 8 obtained under this section shall not be subject to judicial
- 9 review in any civil or criminal proceeding for enforcement.
- 10 SEC. 429. FEDERAL AND STATE DISTRIBUTION OF REVE-
- 11 NUES.
- 12 (a) In General.—Notwithstanding any other provi-
- 13 sion of law, of the amount of adjusted bonus, rental, and
- 14 royalty revenues from Federal oil and gas leasing and op-
- 15 erations authorized under this subtitle—
- 16 (1) 25 percent shall be paid to the State of
- 17 Alaska; and
- 18 (2) except as provided in section 432(d), the
- balance shall be deposited into the Treasury as mis-
- cellaneous receipts.
- 21 (b) Payments to Alaska.—Payments to the State
- 22 of Alaska under this section shall be made semiannually.

## 1 SEC. 430. RIGHTS-OF-WAY ACROSS THE COASTAL PLAIN.

- 2 (a) In General.—The Secretary shall issue rights-
- 3 of-way and easements across the Coastal Plain for the
- 4 transportation of oil and gas—
- 5 (1) except as provided in paragraph (2), under
- 6 section 28 of the Mineral Leasing Act (30 U.S.C.
- 7 185), without regard to title XI of the Alaska Na-
- 8 tional Interest Lands Conservation Act (30 U.S.C.
- 9 3161 et seq.); and
- 10 (2) under title XI of the Alaska National Inter-
- est Lands Conservation Act (30 U.S.C. 3161 et
- seq.), for access authorized by sections 1110 and
- 13 1111 of that Act (16 U.S.C. 3170 and 3171).
- 14 (b) Terms and Conditions.—The Secretary shall
- 15 include in any right-of-way or easement issued under sub-
- 16 section (a) such terms and conditions as may be necessary
- 17 to ensure that transportation of oil and gas does not result
- 18 in a significant adverse effect on the fish and wildlife, sub-
- 19 sistence resources, their habitat, and the environment of
- 20 the Coastal Plain, including requirements that facilities be
- 21 sited or designed so as to avoid unnecessary duplication
- 22 of roads and pipelines.
- (c) Regulations.—The Secretary shall include in
- 24 regulations under section 423(g) provisions granting
- 25 rights-of-way and easements described in subsection (a)
- 26 of this section.

## 1 SEC. 431. CONVEYANCE.

- 2 In order to maximize Federal revenues by removing
- 3 clouds on title to lands and clarifying land ownership pat-
- 4 terns within the Coastal Plain, the Secretary, notwith-
- 5 standing the provisions of section 1302(h)(2) of the Alas-
- 6 ka National Interest Lands Conservation Act (16 U.S.C.
- 7 3192(h)(2), shall convey—
- 8 (1) to the Kaktovik Inupiat Corporation the
- 9 surface estate of the lands described in paragraph 1
- of Public Land Order 6959, to the extent necessary
- to fulfill the Corporation's entitlement under sec-
- tions 12 and 14 of the Alaska Native Claims Settle-
- 13 ment Act (43 U.S.C. 1611 and 1613) in accordance
- with the terms and conditions of the Agreement be-
- tween the Department of the Interior, the United
- 16 States Fish and Wildlife Service, the Bureau of
- 17 Land Management, and the Kaktovik Inupiat Cor-
- poration effective January 22, 1993; and
- 19 (2) to the Arctic Slope Regional Corporation
- the remaining subsurface estate to which it is enti-
- tled pursuant to the August 9, 1983, agreement be-
- tween the Arctic Slope Regional Corporation and the
- United States of America.
- 24 SEC. 432. LOCAL GOVERNMENT IMPACT AID AND COMMU-
- 25 NITY SERVICE ASSISTANCE.
- 26 (a) Financial Assistance Authorized.—

- 1 (1) IN GENERAL.—The Secretary may use 2 amounts available from the Coastal Plain Local Gov-3 ernment Impact Aid Assistance Fund established by 4 subsection (d) to provide timely financial assistance 5 to entities that are eligible under paragraph (2) and 6 that are directly impacted by the exploration for or 7 production of oil and gas on the Coastal Plain under 8 this subtitle.
- 9 ELIGIBLE ENTITIES.—The North Slope 10 Borough, the City of Kaktovik, and any other bor-11 ough, municipal subdivision, village, or other com-12 munity in the State of Alaska that is directly im-13 pacted by exploration for, or the production of, oil 14 or gas on the Coastal Plain under this Act, as deter-15 mined by the Secretary, shall be eligible for financial 16 assistance under this section.
- 17 (b) USE OF ASSISTANCE.—Financial assistance
  18 under this section may be used only for—
- 19 (1) planning for mitigation of the potential ef-20 fects of oil and gas exploration and development on 21 environmental, social, cultural, recreational, and sub-22 sistence values;
- 23 (2) implementing mitigation plans and main-24 taining mitigation projects;

- (3) developing, carrying out, and maintaining projects and programs that provide new or expanded public facilities and services to address needs and problems associated with such effects, including fire-fighting, police, water, waste treatment, medivac, and medical services; and
  - (4) establishment of a coordination office, by the north slope borough, in the City of Kaktovik, which shall—
    - (A) coordinate with and advise developers on local conditions, impact, and history of the areas utilized for development; and
    - (B) provide to the Committee on Resources of the House of Representatives and the Committee on Energy and Natural Resources of the Senate an annual report on the status of coordination between developers and the communities affected by development.

# (c) Application.—

(1) IN GENERAL.—Any community that is eligible for assistance under this section may submit an application for such assistance to the Secretary, in such form and under such procedures as the Secretary may prescribe by regulation.

- 1 (2) NORTH SLOPE BOROUGH COMMUNITIES.—A
  2 community located in the North Slope Borough may
  3 apply for assistance under this section either directly
  4 to the Secretary or through the North Slope Borough
  5 ough
  - (3) APPLICATION ASSISTANCE.—The Secretary shall work closely with and assist the North Slope Borough and other communities eligible for assistance under this section in developing and submitting applications for assistance under this section.

## (d) Establishment of Fund.—

- (1) IN GENERAL.—There is established in the Treasury the Coastal Plain Local Government Impact Aid Assistance Fund.
- (2) Use.—Amounts in the fund may be used only for providing financial assistance under this section.
- (3) Deposites.—Subject to paragraph (4), there shall be deposited into the fund amounts received by the United States as revenues derived from rents, bonuses, and royalties from Federal leases and lease sales authorized under this subtitle.
- (4) Limitation on deposits.—The total amount in the fund may not exceed \$11,000,000.

1	(5) Investment of Balances.—The Sec-
2	retary of the Treasury shall invest amounts in the
3	fund in interest bearing government securities.
4	(e) Authorization of Appropriations.—To pro-
5	vide financial assistance under this section there is author-
6	ized to be appropriated to the Secretary from the Coasta

\$ \$5,000,000 for each fiscal year.

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7 Plain Local Government Impact Aid Assistance Fund